



MINUTES

SPECIAL MEETING OF COUNCIL

21 September, 2026

ATTENTION

These minutes are subject to confirmation.

Prior to acting on any resolution of the Council contained in these minutes, a check should be made of the minutes of the following Ordinary Meeting of Council to ensure that there has not been a correction made to the resolution.

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**MINUTES OF THE SPECIAL MEETING OF COUNCIL
HELD AT MIDLAND TOWN HALL
ON MONDAY 21 SEPTEMBER, 2026 COMMENCING AT 5.00PM**

1 OPENING AND ANNOUNCEMENT OF VISITORS

The Presiding Member welcomed those present and opened the meeting at 5:00pm

Acknowledgement of Country

The City of Swan acknowledges the Traditional Custodians of this region, the Whadjuk people of the Noongar Nation and their continuing connection to the land, waters and community. We pay our respects to Elders past and present, and their descendants.

2 DISCLAIMER

The Terms and Conditions of entry into this meeting are posted on the door as you enter. Please ensure that you have read them prior to attending this meeting and abide by them.

3 ATTENDANCE AND APOLOGIES

Council Members:	Mayor T Richardson	Presiding Member
	Cr C Zannino	Deputy Mayor, Swan Valley/Gidgegannup Ward
	Cr J Catalano	Altone Ward
	Cr S Dean	Altone Ward
	Cr N Kaur	Altone Ward (from 5:10pm)
	Cr S Howlett	Midland/Guildford Ward
		Midland/Guildford Ward
	Cr R Predovnik	Midland/Guildford Ward
	Cr E Aringo	Pearce Ward
	Cr A Bowman	Pearce Ward (from 5:07pm)
	Cr C McCullough	Pearce Ward
	Cr M Toquero	Pearce Ward
	Cr R Henderson	Swan Valley/Gidgegannup Ward
	Cr M Congerton	Whiteman Ward
	Cr H Miles	Whiteman Ward (from 5:06pm)

Council Members: Cr I Johnson (from 5:50pm)
(electronic)

Cr Johnson declared that he will not be able to maintain confidentiality during the meeting in accordance with the Local Government (Administration) Regulations 1996 and he will leave the meeting if necessary.

Staff:	Dr S McQuade	A/Chief Executive Officer
	Mr H Stenton	A/Executive Director Community Wellbeing
	Mr M MacPherson	Executive Director Operations
	Mr D Beltman	A/Executive Director Corporate
	Mr J Ellis	A/Executive Director Place Stakeholder Engagement

Mr I Humphrey	A/Executive Director Planning & Development
Ms V Hodgins	Executive Manager Governance
Ms H Harrison	Council Support Manager
Mr D Mc Dermott	Digital Support
Mrs K Cameron	Governance Officer (Minute Clerk)

Leave of Absence: Nil

Apologies: Nil

Members of the Public: 10 (approximately)

Media: Nil

4 DISCLOSURES OF INTEREST

Nil

5 PUBLIC QUESTION TIME

Public question time commenced at 5:04pm.

5.1 QUESTIONS RELATING TO REPORTS CONTAINED IN THE AGENDA

5.1.1 QUESTIONS OF WHICH DUE NOTICE HAS BEEN GIVEN

Mr Greg Hull

- Q1. *Can the City explain, for ratepayers, its procedures for independently determining Wards and Representation. For example, by comparing to or how they differentiate from publicly-known demographic practice employed at Federal and State Government level (AEC and State Commission)?*
- A1. The City of Swan does not determine ward boundaries using the same methodology as State or Federal electoral commissions which focus on achieving one vote one value. While elector numbers are an important consideration, the City is required under the *Local Government Act 1995* to also consider communities of interest, geographic features, population growth, accessibility and the effectiveness of local representation. These statutory criteria in Schedule 2.2 of the *Local Government Act 1995* are broader than the population-equality focus commonly applied to State and Commonwealth electoral redistributions with an emphasis on fair and effective representation of communities.
- Any proposed changes are subject to public consultation and independent assessment by the Local Government Advisory Board before approval by the Minister.
- Q2. *Can the City clarify the process used to ensure all councillors were formally notified when Councillor-generated options were progressed into the discussion paper?*
- A2. All Council members were presented with the same opportunities and information with regard to the process undertaken in developing the Draft Discussion Paper. A council workshop was held on 29 June, where council members were presented with 14 options including a council member

identified option. All options, irrespective of their origins underwent the same consistent and transparent assessment against the same methodology and Local Government Advisory Board statutory factors. The Workshop agenda, briefing materials and notes from the workshop were made available to all council members, irrespective of attendance at the workshop itself.

Q3. *Does the City of Swan acknowledge that Councillor involvement in option development — even if well-intentioned — may affect public confidence in the independence of the review?*

A3. No. Where councillor-generated concepts are considered, they are subject to the same administrative assessment processes, statutory requirements and evaluation criteria as any other option.

The governance framework applied is the consistent and transparent assessment of all options against the same methodology and Local Government Act statutory factors, regardless of their origin.

Q4. *What governance safeguards were in place to ensure Councillor-created options did not compromise the independence of administrative modelling*

A4. See response to question 3

Q5. *Will the City of Swan publish a clear record of which Councillors contributed to developing or modelling ward options, so the community can understand how potential conflicts were managed?*

A5. As no conflicts have been identified, and all options considered by Council were subject to the same administrative assessment process, statutory requirements and evaluation criteria, there is no need. Furthermore, the Discussion Paper makes clear that the options included are not definitive, and other options may be considered. The public consultation process itself is designed to garner feedback on the four options outlined, and any other options that the community identify as warranting further consideration.

Ms Jan Zeck

Q1. *What is the current population of each ward?*

A1. Refer to page 9 of the Discussion Paper for current elector numbers per Ward as at 8 April 2026.

Q2. *On page 9 of the discussion paper the variance of Councillor representation is noted as under representation if it is a negative value and over representation if it is a positive value. Isn't the opposite actually the case, where a negative value indicates over representation and a positive value indicates under representation?*

A2. It has been identified that the description of variance in the ward boundary section contained an editorial error. The statement was copied from the 2022 Discussion Paper, which used a different calculation method based on the **councillor-to-electors** ratio. In the current study, the calculation is based on the **electors-to-councillor ratio**.

the correct interpretation is as follows:

- **Positive variance** indicates that the ward has a higher electors-to-councillor ratio than the district average. This means each councillor represents more electors, and the ward is therefore **under-represented**.
- **Negative variance** indicates that the ward has a lower electors-to-councillor ratio than the district average. This means each councillor represents fewer electors, and the ward is therefore **over-represented**.

The difference does not affect the underlying elector and councillor numbers, the magnitude of the 14.64% deviation, or the identification of Whiteman ward outside the $\pm 10\%$ range.

Q3. *In the table on page 11 the population change for Altone Ward, in the 2026-2029 period, is predicted to be an additional 3196 people. The additional electors for the same period is +3429 which indicates more electors than population is predicted. How can this occur?*

- A3. Elector growth is not directly comparable with population growth. Elector numbers may increase through changes in age eligibility, enrolment and population composition, as well as population growth.
- Q4. *On the same page it is noted the City currently has an overall elector to population ratio of 60.8% and this proportional assumption, if I have read it correctly, is used to underpin the study's modelling. If the current population is 188,000 as stated and an additional 13844 people are added to the population by 2029 the population would be 201844, not 204245 as noted on page 10. Is this correct?*
- A4. Yes, the calculation of 188,000 plus 13,844 equals 201,844 is correct. However, the 13,844 figure shown in the table represents projected population growth specifically between 2026 and 2029, rather than growth from the current population of approximately 188,000.
- The projected 2029 population of 204,245 therefore incorporates population growth occurring before the 2026 modelling period shown in the table. Based on the figures presented, the implied 2026 population used in the modelling is approximately 190,401, with a further 13,844 people projected between 2026 and 2029, resulting in the 2029 population of 204,245.
- Q5. *Using the 60.8% elector to population ratio noted on page 11, the additional electors with a population increase of 13844 people would result in an additional 8417 electors. If this is correct, why does the table on page 11 indicate there will be an additional 10,244 electors (which gives an elector to population ratio of 74%)?*
- A5. The 60.8% represents the City's current overall elector-to-population ratio and is not applied directly to population growth. Changes in elector numbers and total population are different measures. Elector numbers can also change within the existing population as people become eligible or enrol to vote.

5.1.2 QUESTIONS WITHOUT DUE NOTICE

Ms Christine Hughes

- Q1. *Why was 5:00pm chosen as the time for the Special Council Meeting given that in the last three special meetings, Council has either had or nominated that they commenced at 6:00pm, 6:00pm and 7:30pm respectively? There are Councillors who work and many members of the public who simply cannot get here by 5:00pm. Why was 5:00pm, chosen for such an important meeting?*
- A1. The Acting CEO answered that there is nothing preventing a Special Council Meeting being held at any time of the day. As this meeting has been postponed to allow for the 15-day notice period and with the need to consider costs associated with this meeting including staff time, etc.

Cr Miles entered the meeting at 5:06pm

- Q2. *Cr Predovnik's revocation motion references some councillors involved in the development of the options paper. Is this correct?*
- A2. The Acting CEO answered that all Councillors were given the exact same options via a workshop and all relevant supporting materials for the workshop to consider the development of options. It was also noted that a small number of Councillors had attended the office to discuss the matter with relevant staff who had posed an option. That option went through the same standard assessment as all other options. There was no change in the process or deviation from the process undertaken and well within the rights of Councillors to participate in that process as they have done so previously and been advised by the CEO.

Cr Bowman entered the meeting at 5:07pm

- Q3. *Why is the 2022-23, the most recent review, not referenced in detail or included in the current review given that it is only three years ago you've put projections in the current review under discussion right through to 2046?*
- A3. The Executive Manager Governance answered this is a future looking discussion paper; and was not intending to review past outcomes. It was further advised that the City would focus on future metrics against the five criteria.

Mr Humphrey Boogaardt

- Q1. *Can the City explain why it decided that in the options presented that there is no status quo option - that is keeping the wards as they are when this is against good governance?*
- A1. The Acting CEO answered prior to the workshop with Councillors on 14 June, options were modelled including a status quo option. Through the process we undertook with Councillors with the Ward options to test the various options and to consolidate the number of options that we put forward in the discussion paper, a no change option was considered. It should be noted that it is simply a Discussion Paper and the City has been very clear that the options in the Discussion Paper are not definitive and no decision has been made.

Cr Kaur entered the meeting 5:10pm

- Q2. *Because the population is expected to grow in Whiteman Ward and is expected to need an extra council member in 2031, by 2031 the population in Bullsbrook and Ellenbrook will also increase substantially and affect the councillor/elector ratio. So, will there be the need for another boundary review before 2031 to accommodate the increase in population of the Pearce Ward?*
- A2. The Executive Manager Governance answered the City will need to continually look at the metrics and the future forecasting data. We can only deal with what we can reasonably forecast now. Unfortunately, there is no 100% certainty that the City may not need to look at it again.
- Q3. *Why then have this meeting to get another councillor for 2031?*
- A3. The Executive Manager Governance answered the City clearly has a differential that sits outside the plus or minus 10 per cent variance with the councillor/elector ratio which is the guidepost that is set by the Advisory Board.
- Q4. *Why does the discussion paper say that the Gidgegannup/Swan Valley ward decreases after 2031?*
- A4. The Executive Manager took this question on notice.
- Q5. *The proposal to tag the suburban areas of Stratton, Swan View and Jane Brook to the large rural ward of Gidgegannup/Swan Valley Ward seems to be designed without the local knowledge. How can the City explain the rationale to have those very different suburban areas added to the rural Gidgegannup/Swan Valley Ward?*
- A5. The Executive Manager Governance answered the City ran the various options through the five factors and only those that consistently passed on the five factors progressed.
- Q6. *In the promotion over the years of the Midland Oval Redevelopment the City envisaged Midland to be a magnet of population growth. Why is this not reflected in the growth of the population of Midland/Guildford Ward as shown in the discussion paper?*
- A6. The Executive Manager Governance answered the City use the requisite ID metric factors that are available to a local government to try and project its population growth, if that expected

population growth is not reflected in that metrix, the City cannot create something that is not there.

- Q7. Over the years, with the Midland Oval Redevelopment, the City was saying there would be growth and the whole world would come to Midland. There seems to be inconsistent behaviour of the City over the last few years.
- A7. The Acting CEO advised there appeared to be conflating multiple issues and reminded the public gallery to keep questions relevant to the revocation motion item on the agenda.

Ms Jan Zeck

- Q1. *The response provided to my question relating to variance of ratio deviation appears to be semantic mumbo jumbo, the councillor to elector ratio is the same as the elector to Councillor ratio and determines how many electors each councillor represents. The answer given is intended to pull the wool over the community's eyes rather than address an obvious mistake. That is, the formula has been corrupted and misapplied. The definition on page 9 is correct. A positive value means an over-representation. If the statement I have made is incorrect, can the evidence be presented now in written form as a formula please?.*
- A1. The Acting CEO answered firstly, no one is trying to pull any wool over anyone's eyes and the City has attempted to provide direct answers to the questions that have been asked. As Councillors have been advised, the formula is not incorrect. The formula is elector to Councillor rather than Councillor to elector ratio. It does nothing to change the numbers. The numbers are all correct. Staff are happy to provide that formula after the meeting.
- Q2. *My understanding is that the Councillor to elector ratio, no matter which way you say it, is still the same thing. That is not what the problem is. It is how it is being applied. That is the problem – where a negative value is being shown as being the opposite to what it should be shown as. So what has occurred with this misrepresentation is that there is a prejudice within the document itself where it says that one Ward is being under represented where in fact that is not the case. Is there any way of being able to correct that?*
- A2. The Acting CEO answered ultimately, there is a 14.64 per cent deviation which is above the 10 per cent, whether this is a negative or minus there is still a 14.64 percent deviation which is above the 10 per cent variation threshold which requires the City to undertake the Ward review. There is no issue with the representation. Although the descriptor used in the Discussion Paper was incorrect, the formula itself does not need to change and is not incorrect.
- Q3. *The CEO's statement of impact noted the Discussion Paper is already in the public realm and therefore public consultation should proceed. This is not the methodology practiced by the City in other situations. For instance, Dayton LSP4 Amendment 4 was first advertised for public comment and the community noted numerous contentious issues in the documents. These were withdrawn, amended and republished for comment. Considering the multitude of mistakes, inconsistencies and obscure data and processes within the Discussion Paper and the concerns already being raised by the community, why has this Discussion Paper not been withdrawn?*
- A3. The Acting CEO answered the draft Discussion Paper is in the public domain as it has been presented to Council as a draft and is currently on pause. The Discussion Paper is not currently out for consultation and those minor corrections will be made prior to public consultation. However, it will not change the formula or the principles of the Discussion Paper. There are some editorial corrections that need to be made.
- Q4. *The CEO's impact statement notes the matters raised for the Revocation Motion can be addressed during the consultation process. How do staff intend to deal with these once they are published for comment?*
- A4. The Executive Manager Governance answered the corrections will be made before the paper is published. The Acting CEO acknowledged that these corrections do not fundamentally change the outcome of the assessment of the criteria. Further to that, the issues outlined in

Cr Predovnik's revocation motion and her reasoning for that motion have been addressed. A number of the questions already asked prior to the result being published and it is my understanding some of the questions being asked here tonight are about process as opposed to the Paper itself. Those process matters are being addressed, and as the Executive Manager Governance has advised, editorial corrections will be made where needed. It is reiterated that the principles of the Paper will remain the same. When the consultation goes live to the community, it will be made very clear that the options are just options. There are an infinite number of options and the community has the opportunity to put forward options as Councillors are aware. It is anticipated that will happen through the process and will be considered accordingly.

As per clause 4.2(5) of the *City of Swan's Meeting Procedures Local Law 2023* the Presiding Member extended public question time by 10 minutes.

- Q5. *Considering this is going out to all the community that are not versed in all of the subtleties to this Discussion Paper why is all the data heavily weighted in relation to the content of the options? This is not the sort of thing the community can actually contribute to or understand and will actually add to confusion. The options themselves seem to be extremely under-developed.*
- A5. The Acting CEO thanked Ms Zeck for her observations. When the public consultation paper goes out, the Swan Engage page will have extensive FAQ's on the process and any questions raised here tonight will be considered and utilised for the FAQ's so that the community will have the information. As always, the community can reach out to the City for any clarification that they require.

Mr Greg Ross

- Q1. *It appears administration has done a lot of work and research. What is the expected benefit for people in Swan View of this change if it happens?*
- A1. The Acting CEO answered there is no change proposed, the City has developed an options paper for community consultation. No change will happen until that community consultation is closed. The item will then come back before Council to make any decisions. A report will then be presented to the Local Government Advisory Board for its consideration. No changes are being made and the City will be going through a consultation process which will provide the residents of Swan View and those other areas the opportunity to provide their feedback and input into the process.
- Q2. *If I understand your answer correctly, you've looked at all this and thought we'll take these suburbs, we'll change them from being residential to rural as Wards, but you haven't looked at any benefits or non-benefits. You have no idea at this stage. You did no research or homework on it. Is that what you're saying?*
- A2. The Acting CEO answered, no that is not what was said. As the Executive Manager Governance has already explained, when City staff undertake modelling, they are required to undertake modelling based on a number of factors that are defined. These factors include the local area plans as a measure of community interest, the application and assessment constraints, the Councillor to elector ratio, examples where localities or communities cross boundaries and the long term sustainability options. So a lot of consideration has gone into it. The opportunity to get community input to it is via this Discussion Paper which is where we will be asking community members like yourself to provide your feedback into the process.

Public question time concluded at 5:25pm as there were no further questions.

6 DEPUTATIONS

In person deputations

1. Ms Christine Hughes
2. Mr Patrick Irwin
3. Ms Jan Zeck

Summary of Deputations:

- The discussion paper contains significant errors and misleading statements, particularly the incorrect classification of negative councillor-to-electors ratios as under-representation rather than over-representation, which may misinform the community and undermine confidence in the analysis.
- The document's quality, citing unexplained data anomalies, unclear formatting, and factual errors in the ward representation options, arguing these issues make it unreliable for community consideration.
- Reducing the Midland-Guildford Ward and its representation from three councillors to two, arguing that Greater Midland is a distinct geographic, cultural and regional centre that should remain intact.
- The population growth in northern growth areas is being used to justify reducing Midland-Guildford's population base and representation, and that growth elsewhere should not come at the expense of the City's historic heartland.
- The ward review process was described as poorly prepared, with errors, inconsistencies and confusing presentation that detract from its focus on fair and equitable representation.
- The proposed options do not strengthen communities or provide a long-term solution, suggesting instead the amalgamation of the Whiteman and Altone wards with five councillors to address representation issues without broader boundary changes.

7 LEAVE OF ABSENCE

Nil.

8 REVOCATION MOTION

8.1 REVOCATION MOTION

8.1.1 CR PREDOVNIK - REVOCATION MOTION - 14.1.2 WARD BOUNDARY AND REPRESENTATION REVIEW

Ward	All Wards
Disclosure of Interest	Nil
Business Unit	Governance
Authorised Officer	Executive Manager Governance
Voting Requirements	Absolute Majority

Cr Predovnik submitted the following Revocation Motion:

PART A - REVOCATION MOTION

In accordance with the *Local Government Act 1995* and the City of Swan Meeting Procedures, we hereby give notice of intention to revoke the decision of Council made at the 12 August 2026 Ordinary Meeting of Council in regard to Item 14.1.2 Ward Boundary and Representation Review.

That Council resolve to:

1. Revoke the previous decision of Council made in regard to Point 2 of the Item 14.1.2 ward boundary representation review decision made at the August 2026 ordinary council meeting to: *'Give public notice of the Wards and Representation Review and invite submissions'*.

Reason for Motion (provided by Cr Predovnik)

Following the August OCM, I supported releasing the discussion paper because I fully support the community having the opportunity to provide feedback.

In subsequent discussions about the impending review, residents, business owners and CEOs have consistently raised concerns about the perception of councillor involvement in developing and modelling ward options, and about aspects of the process used to prepare the discussion paper.

In light of this feedback, I reviewed the process and identified several governance issues that warrant clarification before the paper is released. These were outlined to the CEO in an email dated 26 August 2026. They include:

- Basis for option selection: confirming the rationale for why certain options were removed or not progressed.
- A process that included councillor-created options that were progressed without declaration and all councillors were not formally advised of changes in scope, throughout the review process.
- Managing perceived conflicts: clarifying how perceived conflicts of interest should be managed in a review that will affect councillor positions.

Community members have emphasised a clear distinction between councillors being presented with independently developed options and councillors participating in the creation of those options. Addressing this distinction will strengthen confidence in the independence of the review and support a transparent consultation process.

A short pause now would allow additional explanatory material to be included so that when consultation begins, the community receives a paper that is robust, transparent and supported by clear governance foundations.

REQUIREMENTS FOR REVOCATION MOTIONS

Section 5.25(1)(e) of the *Local Government Act 1995* and regulation 10 of the *Local Government (Administration) Regulations 1996* sets out the requirements for revoking or changing a decision of Council. Further guidance is set out in the *City of Swan Meeting Procedures Local Law 2023* (Part 11 refers).

A notice of a motion to revoke the decision needs to be signed by at least 1/3 of the number of offices of Councillor inclusive of the mover. The following Council Members signed this revocation motion:

Crs Predovnik, Howlett, Johnson, Kaur and Dean.

It is therefore effective. An absolute majority of Council is required to revoke a decision of Council.

PART B - NOTICE OF NEW MOTION

1. That Council pause the release of the Ward Boundary Review Discussion Paper until identified governance matters are clarified and resolved, to ensure the integrity and independence of the review process.
2. For additional information to be provided as an addendum to the discussion paper, should Council consider it appropriate.

CEO STATEMENT OF IMPACT

A meeting must not consider a revocation motion without having considered a statement of impact prepared by or at the direction of the CEO.

Recommendation

That Council does not revoke its previous resolution to give public notice of the Wards and Representation Review and invite submissions.

CEO Rationale

The Administration does not support the proposed revocation and deferral of the Ward Boundary and Representation Review Discussion Paper.

As detailed in the Discussion Paper ("Paper") itself, the purpose of the Paper is not to present a final Council position, but rather to facilitate community consultation and obtain public feedback on a range of options before Council determines its preferred position.

As detailed below, the Paper makes it clear that the options included are not exhaustive, and Council has not established a position in relation to the options:

Council does not have an established position on any Option and the Options set out below may provide discussion and are not definitive. The options are examples only and there are many variations and members of the community may have other options that fit the criteria for wards that comply with the requirements of the Act (pg.89 Minutes Ordinary Meeting of Council 12 August 2026).

Commencing consultation at this stage is consistent with the State Government's prescribed ward and representation review process, which specifically contemplates the release of a discussion paper containing options for community consideration prior to Council determining a preferred model.

The perceived governance matters identified in the motion do not prevent the statutory consultation process from proceeding. Rather, they relate to matters that can be explained through consultation materials, officer responses, Council deliberations, and the final report that will ultimately be considered by Council and submitted to the Local Government Advisory Board.

Council, at its Ordinary Council Meeting on 12 August 2026, endorsed the Discussion Paper for the purposes of community consultation and resolved to invite submissions from the community. The Paper

is already publicly available through the published Council agenda and minutes. Proceeding with consultation is therefore the next step in the review process and provides the opportunity for the community to consider the matters before Council and provide feedback prior to any preferred option being determined.

In addition to hosting the Paper and associated materials, the Swan Engage consultation page will be designed to provide clear information regarding the scope and purpose of the consultation. This will include advice that the options presented are not exhaustive and that community members are encouraged to consider both the outlined options and alternative approaches for Council's consideration. The page will also explain the process to be followed after consultation closes, including how submissions and any additional options raised by the community will be assessed, reported to Council, and considered as part of Council's decision-making process.

Importantly, public consultation is intended to test options with the community. Delaying consultation until identified concerns regarding option development have been resolved may unnecessarily limit community participation in the review process and create a perception that Council is deferring community input despite having already resolved to seek public feedback. Given the Discussion Paper is already publicly available through the Council agenda and minutes, further delaying consultation may also contribute to community uncertainty regarding Council's intentions and the status of the review process.

Governance Considerations

Under section 2.7 of the *Local Government Act 1995*, the role of Council includes governing the local government, determining the local government's policies, and overseeing the performance of its functions. The review process currently underway forms part of those governance responsibilities.

It is appropriate for Council Members to contribute local knowledge, raise potential ward configurations, and comment on review options throughout a review process, provided the statutory consultation and decision-making requirements are followed. The statutory safeguard is not the exclusion of Council Member input, but the requirement for public consultation, transparent Council decision-making, consideration of submissions received, and independent assessment of any recommendation by the Local Government Advisory Board and ultimately the Minister and Governor in Executive Council.

The final outcome of the review is therefore not determined solely by Council but is subject to external review and approval processes established by the State Government.

Risk Assessment

The Administration considers the primary risks associated with the proposed revocation to be:

- Delay to the approved review timetable.
- Potential compression of subsequent stages of the review process.
- Potential community concern regarding the postponement of an advertised opportunity to provide feedback.
- Additional officer time and resources required to prepare further reports and explanatory material.
- Potential uncertainty regarding Council's commitment to proceeding with the review process.
- Potential confusion within the community regarding Council's intentions and the status of the review process given the Discussion Paper and associated options are already publicly available through Council's published agenda and minutes.

Conversely, the risks associated with proceeding with consultation are considered low given:

- The consultation process is specifically intended to seek community views on the options presented and for the community to propose options or matters for consideration.
- Community submissions can raise concerns regarding process, governance, and option development.

- Council remains free to amend, remove, or add options following consideration of public feedback.
- No final decision on Council's preferred structure has yet been made.

Conclusion

The concerns identified by Cr Predovnik do not prevent the statutory consultation process from proceeding and can be appropriately addressed through consultation materials, community submissions, officer analysis, and subsequent Council deliberations. Proceeding with the consultation is consistent with the purpose of the ward and representation review process, enables broad community participation, and ensures Council is informed by community views before determining any preferred position.

As outlined in the Governance Considerations section, the matters raised do not give rise to governance deficiencies that would compromise the integrity, independence or legitimacy of the Ward Boundary and Representation Review process. Council member involvement in discussing and proposing options is consistent with Council's governance role where the statutory consultation, decision-making and external review requirements are followed. The review framework provides appropriate safeguards to ensure transparency, accountability, and independent assessment before any final recommendation is implemented. Further clarification or explanatory information, if required, can be provided through the consultation process without further delaying its commencement.

For these reasons, it is recommended that Council proceed with its existing resolution to give public notice of the Wards and Representation Review and invite submissions, in accordance with the review process established by the State Government.

MOTION that Council resolve to:

1. Revoke the previous decision of council made in regard to Point 2 of the 14.1.2 ward boundary representation review decision made at the August 2026 ordinary council meeting to: *'Give public notice of the Wards and Representation Review and invite submissions'*.

(Cr Predovnik – Cr Howlett)

Cr Johnson entered the meeting at 5:50pm

Cr Congerton left the meeting at 6:22pm returned at 6:23pm

Cr Johnson left the meeting at 6:38pm returned at 6:39pm

RESOLVED UNANIMOUSLY to allow Cr Congerton a one minute extension to his debate time.

(Cr Henderson - Cr Congerton)

RESOLVED UNANIMOUSLY to allow Cr McCullough a one minute extension to her debate time.

(Cr Aringo - Cr Miles)

MOTION WAS PUT TO THE VOTE AND LOST (6/9):

For: Cr Catalano, Cr Dean, Cr Kaur, Cr Howlett, Cr Johnson and Cr Predovnik

Against: Mayor Richardson, Deputy Mayor Zannino, Cr Aringo, Cr Bowman, Cr Congerton,
Cr McCullough, Cr Miles, Cr Henderson and Cr Toquero

To: Stephen Cain
Chief Executive Officer
City of Swan
PO Box 196,
Midland WA 6056

Date: Friday 28 August

NOTICE OF REVOCATION MOTION

Meeting Date: August 12, 2026

In accordance with the *Local Government Act 1995* and the City of Swan Meeting Procedures, the undersigned Councillor(s) hereby give notice of intention to move the following revocation motion at the Ordinary/Special Meeting of Council to be held on Wednesday, September 9, 2026.

1. Original decision details:

- **Date of Previous Council Meeting:** August 12, 2026
Item Number & Title: 14.1.2 WARD BOUNDARY AND REPRESENTATION REVIEW

COUNCIL RESOLVED (10/4) TO:

Endorse the attached draft Wards and Representation Review discussion paper, for the purposes of community consultation with the following amendment:
On page 20- under 4.3 Naming of wards.

Delete "It is not proposed to change ward names at this stage" and replace with "we welcome feedback on the current ward names, and suggested changes"

Give local public notice of the Wards and Representation Review and invite submissions.

Note the results of the community consultation process will be presented to Council for consideration, prior to a submission to the Local Government Advisory Board.

2. Motion to Revoke:

That the Council resolve to:

Revoke the previous decision of council made in regard to Point 2 of the 14.1.2 ward boundary representation review decision made at the August 2026 ordinary council meeting to: *'Give public notice of the Wards and Representation Review and invite submissions'*

3. Replacement Motion:

1. That Council pause the release of the Ward Boundary Review Discussion Paper until identified governance matters are clarified and resolved, to ensure the integrity and independence of the review process.

2. For additional information to be provided as an addendum to the discussion paper, should council consider it appropriate.

Reason for Revocation

Following the August OCM, I supported releasing the discussion paper because I fully support the community having the opportunity to provide feedback.

In subsequent discussions about the impending review, residents, business owners and CEOs have consistently raised concerns about the perception of councillor involvement in developing and modelling ward options, and about aspects of the process used to prepare the discussion paper.

In light of this feedback, I reviewed the process and identified several governance issues that warrant clarification before the paper is released. These were outlined to the CEO in an email dated 26 August 2026. They include:

- Basis for option selection: confirming the rationale for why certain options were removed or not progressed.
- A process that included councillor-created options that were progressed without declaration and all councillors were not formally advised of changes in scope, throughout the review process.
- Managing perceived conflicts: clarifying how perceived conflicts of interest should be managed in a review that will affect councillor positions.

Community members have emphasised a clear distinction between councillors being presented with independently developed options and councillors participating in the creation of those options. Addressing this distinction will strengthen confidence in the independence of the review and support a transparent consultation process.

A short pause now would allow additional explanatory material to be included so that when consultation begins, the community receives a paper that is robust, transparent and supported by clear governance foundations.

4. Signatures

Name: Rashelle Predovnik



To: Stephen Cain
Chief Executive Officer
City of Swan
PO Box 196,
Midland WA 6056

Date: Friday 28 August

NOTICE OF REVOCATION MOTION

Meeting Date: August 12, 2026

In accordance with the *Local Government Act 1995* and the City of Swan Meeting Procedures, the undersigned Councillor(s) hereby give notice of intention to move the following revocation motion at the Ordinary/Special Meeting of Council to be held on Wednesday, September 9, 2026.

1. Original decision details:

- **Date of Previous Council Meeting:** August 12, 2026
Item Number & Title: 14.1.2 WARD BOUNDARY AND REPRESENTATION REVIEW

COUNCIL RESOLVED (10/4) TO:

Endorse the attached draft Wards and Representation Review discussion paper, for the purposes of community consultation with the following amendment:
On page 20- under 4.3 Naming of wards.

Delete "It is not proposed to change ward names at this stage" and replace with "we welcome feedback on the current ward names, and suggested changes"

Give local public notice of the Wards and Representation Review and invite submissions.

Note the results of the community consultation process will be presented to Council for consideration, prior to a submission to the Local Government Advisory Board.

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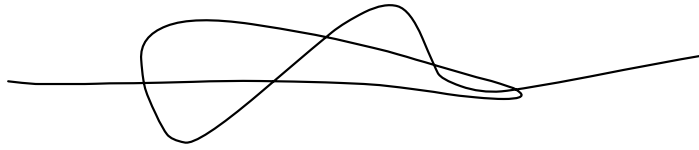
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4. Signatures

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Name: Cr Shaynon Dean

To: Stephen Cain
Chief Executive Officer
City of Swan
PO Box 196,
Midland WA 6056

Date: Friday 28 August

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4. Signatures

Name: CR SARAH HOWLETT

S. V. Howlett

28/8/2026

To: Stephen Cain
Chief Executive Officer
City of Swan
PO Box 196,
Midland WA 6056

Date: Friday 28 August

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4. Signatures

Name: CR Ian Johnson
Ian Johnson

To: Stephen Cain
Chief Executive Officer
City of Swan
PO Box 196,
Midland WA 6056

Date: Friday 28 August

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4. Signatures

Name: Cr Nav Kaur



Recoverable Signature

X

A handwritten signature in black ink, appearing to read 'Nav Kaur'.

Cr Nav Kaur
Councillor
Signed by: Cr Nav Kaur

9 CLOSURE

There being no further business, the Presiding Member thanked those present for their attendance and declared the meeting closed at 6:51pm.